Program Assessment Rating Tool (PART)



PART 101

February 2008

INTRODUCTORY TRAINING

James Hurban, 202-395-6833, <u>ihurban@omb.eop.gov</u>
Daren Wong, 202-395-3797, <u>Daren K. Wong@omb.eop.gov</u>

Welcome

- Purpose of Training
- How the session will be organized
- All information is provided in the PART Guidance at <u>www.omb.gov/part</u>

Overview

- Executive Order 13450
- Quality Improvement Review
- Why PART?
- 2008 Schedule
- Where We Are Now
- PARTWeb and ExpectMore.gov
- The PART Guidance

Executive Order 13450 Improving Government Program Performance November 13, 2007

- Establishes Performance Improvement Council (PIC) with Performance Improvement Officers (PIOs)
 - supervise the performance management activities of the agency
 - Strategic plans, annual performance plans, rigorous program evaluation, means for measurement toward achievement of goals
- List of PIOs is available at omb.gov/part

2008 Quality Improvement Review

- December 10 February 22 OMB's Office of Performance and Personnel Management (OPPM) will initiate an initial review and assessment of PART goals
- By January 30 Each agency establishes a select panel for the review and assessment of their agency's performance and efficiency goals. The panel is to be chaired by the agency's Performance Improvement Officer and should include personnel that coordinate Annual Performance Plans (APPs), PARTs, and Performance and Accountability Reports (PARs) and potentially agency research and evaluation and other offices.
- February 25 through March 21 OMB's Resources Management Offices (RMOs) engage with agencies to finalize a set of actions to improve the quality of performance goals with planned completion dates.
- March 24 through June 30 Agencies work with RMOs to revise or create new measures for inclusion in APPs, PARTs, and PARs
- <u>Ultimate Outcome</u>: reach agreement on a set of actions to improve the quality of measures and targets used by the agency and the program in three areas covered by the PART:
 - Long-term Measures: Program outcomes that fulfill the program's purpose;
 - Annual Measures: Implementation of plans and efforts to achieve long-term and strategic goals; and
 - Efficiency Measures: Efforts to provide the most benefits (outcomes and outputs) for the taxpayer dollar spent.

Why PART?

- Evaluate programs in a systematic, consistent, and transparent manner.
- Inform agency and OMB decisions on resource allocations.
- Focus on program improvements that can include specific actions related to management, legislative or regulatory improvements, and funding.
- Establish accountability for performance.
- PART strengthens and reinforces GPRAmandated performance reporting.

2008 PART Schedule

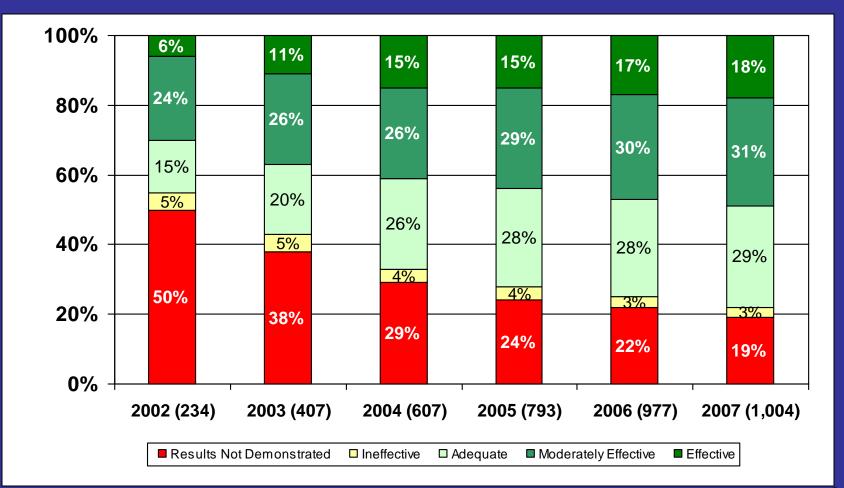
- Agencies Complete PART Drafts by March 31st.
- Consistency Check and Review of Performance Measures – April 29th to May 5th.
- Appeals due by May 27th.
- Complete PART Summaries & Improvement Plans for ExpectMore.gov by July 9th.
- Data Entry Locked on July 25th.
- PARTs published on ExpectMore.gov in mid-August.

Suggestions for a Successful PART Season

- Share drafts, communicate frequently to plan and coordinate.
- Use clear, direct language in explanations and evidence.
- Stick to the deadlines.
- Don't take the PART personally.
- Rely on evidence, not anecdotes.
- Don't flood OMB with mounds of "evidence". Point out exactly where the evidence is any document.

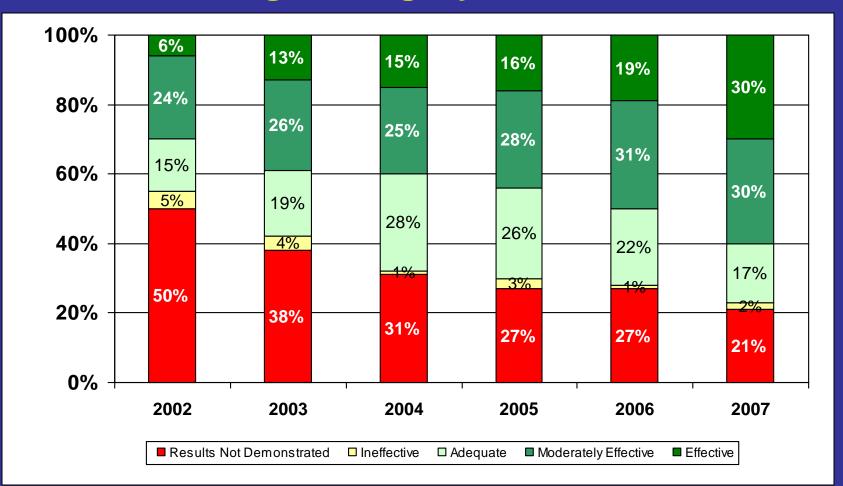
Where We Are Today

Distribution of Cumulative Ratings 2002 - 2007



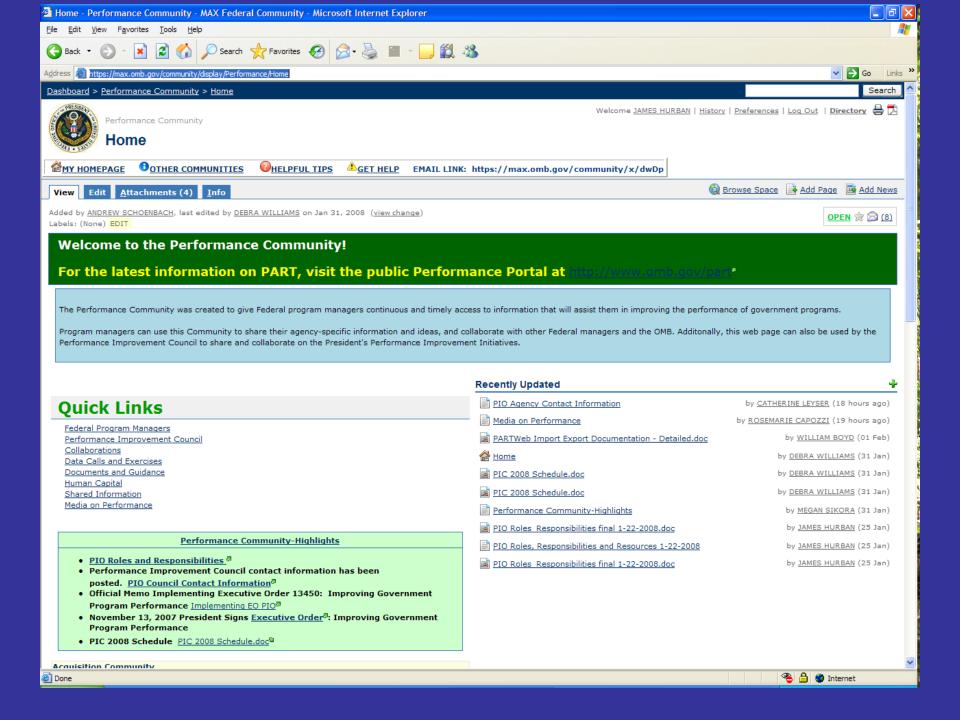
Where We've Come From

PART Ratings when First Assessed by Ratings Category 2002-2007



Resources on PART

- OMB's Performance Portal
 - www.omb.gov/part
 - Information on process and schedule
 - Guidance for completing PART
 - PARTWeb link, user's manual
 - Supporting materials
- MAX Community Performance Portal
 - https://max.omb.gov/community/display/Performance/Home
- www.ExpectMore.gov
- www.Results.gov







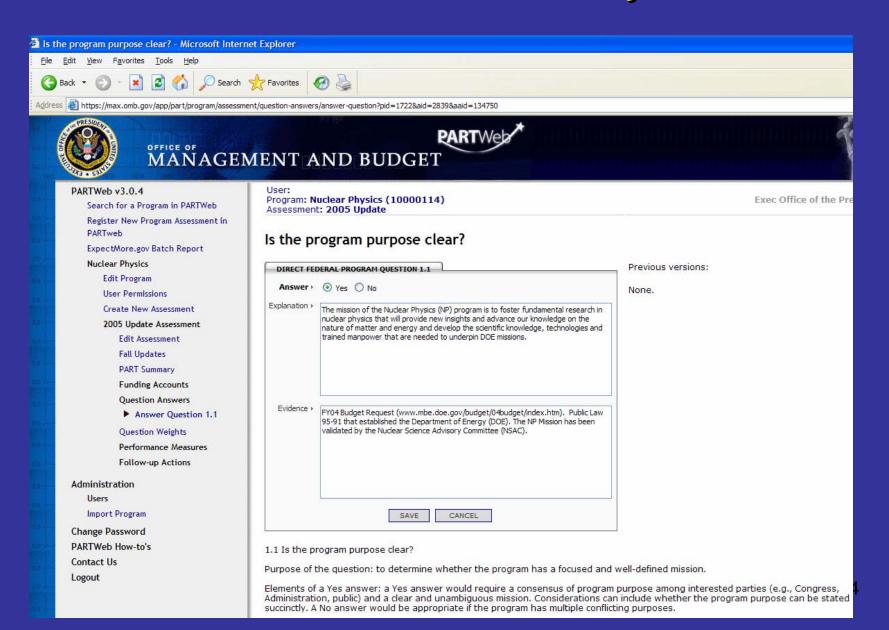
PARTWeb is the online system used to enter PART answers and evidence, performance data, and follow-up actions.



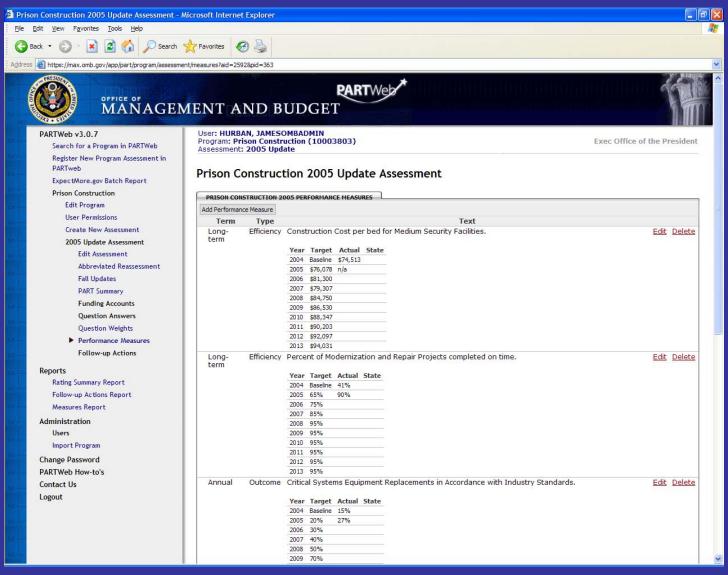
ExpectMore.gov provides the public access to PARTs and PART Summaries.

PARTWeb generates PART Summaries for ExpectMore.gov.

PARTWeb Answers Entry Screen



PARTWeb Performance Measures Entry Screen



ExpectMore.gov Summary

Home

About Us

Contact

What's New

Show Me Programs

Expect**More**.gov

EXPECT FEDERAL PROGRAMS TO PERFORM WELL, AND BETTER EVERY YEAR.



PROGRAM ASSESSMENT

Early Reading First

The Early Reading First (ERF) program is designed to implement research-based early literacy programs in already existing preschool programs to enhance the early language, literacy, and prereading development of preschool-aged children.

RATING What This Rating Means

- The program addresses a compelling need. Studies show that a high percentage
 of children from low-income families attend preschools that often fail to provide the
 language, cognitive, and early reading instruction and activities needed. The Early
 Reading First program is intended to address the gaps in quality between low-income
 children and their peers of higher socioeconomic status.
- The program is reaching its original performance targets. The percentage of preschool-aged children participating in ERF programs who demonstrated ageappropriate oral language skills increased from 56 percent in 2004 to 67.9 percent in 2005.
- The Department of Education has recently established new performance measures in the areas of significant literacy gains and program efficiency.

IMPROVEMENT PLAN

About Improvement Plans

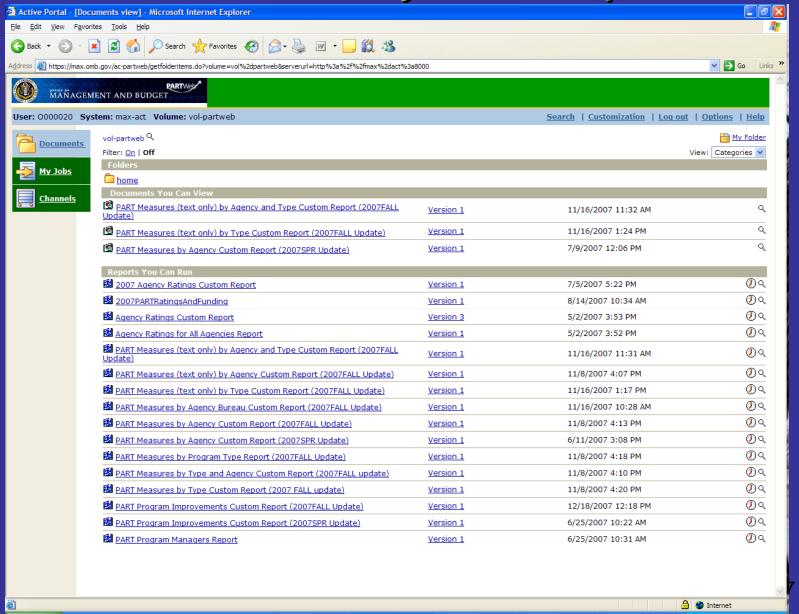
We are taking the following actions to improve the performance of the program:

- Collecting data for the new measures: significant gains in early literacy skills, and the
 cost per preschool-aged child participating in Early Reading First programs who achieves
 significant gains.
- Implementing a measure of kindergarten readiness by requiring entities that receive a grant for a second three-year period to collect former participants' academic achievement in kindergarten.
- Updating the recent performance data on the program's website as they become available.

LEARN MORE

- View Similar Programs.
- How all Federal programs are assessed.
- Learn more about Early Reading First.

PARTWeb Analytical Reports



xpectMore.gov

EXPECT FEDERAL PROGRAMS TO PERFORM WELL, AND BETTER EVERY YEAR.



The Federal Government is working to ensure its programs perform well. Here we provide you information about where we're successful and where we fall short, and in both situations, what we're doing to **improve our performance** next year.

Learn More



- Show me programs that are PERFORMING GO
- Show me programs that are NOT PERFORMING GO

Show me programs by

NAME or KEYWORD GO

Type name or keyword

Show me programs by TOPIC GO

Select a topic

Show me programs by AGENCY GO Select an agency

The content on ExpectMore.gov is developed by the U.S. Office of Management and Budget and Federal agencies.

ExpectMore.gov Summary

Home

About U

Contact

What's New

Show Me Programs

ExpectMore.gov

EXPECT FEDERAL PROGRAMS TO PERFORM WELL, AND BETTER EVERY YEAR.



RATING What This Rating Means



PROGRAM ASSESSMENT

Early Reading First

The Early Reading First (ERF) program is designed to implement research-based early literacy programs in already existing preschool programs to enhance the early language, literacy, and prereading development of preschool-aged children.

PERFORMING

₩ Moderately Effective

- The program addresses a compelling need. Studies show that a high percentage
 of children from low-income families attend preschools that often fail to provide the
 language, cognitive, and early reading instruction and activities needed. The Early
 Reading First program is intended to address the gaps in quality between low-income
 children and their peers of higher socioeconomic status.
- The program is reaching its original performance targets. The percentage of preschool-aged children participating in ERF programs who demonstrated ageappropriate oral language skills increased from 56 percent in 2004 to 67.9 percent in 2005.
- The Department of Education has recently established new performance measures in the areas of significant literacy gains and program efficiency.

We are taking the following actions to improve the performance of the program:

- Collecting data for the new measures: significant gains in early literacy skills, and the
 cost per preschool-aged child participating in Early Reading First programs who achieves
 significant gains.
- Implementing a measure of kindergarten readiness by requiring entities that receive a grant for a second three-year period to collect former participants' academic achievement in kindergarten.
- Updating the recent performance data on the program's website as they become available.
- LEARN MORE View Similar Programs.
 - · How all Federal programs are assessed.
 - . Learn more about Early Reading First.

ExpectMore.gov Assessment Details

Expect**More**

DETAILED INFORMATION ON THE EARLY READING FIRST ASSESSMENT

- · View this program's assessment summary.
- · Visit ExpectMore.gov to learn more about how Federal Government programs are assessed and their plans for improvement.
- · Learn more about detailed assessments.

Program Code	10003322			
Program Title	Early Reading First			
Department Name	Department of Education			
Agency/Bureau Name	Department of Education			
Program Type(s)	Competitive Grant Program			
Assessment Year	2006			
Assessment Rating	Moderately Effective			
Assessment Section Scores	Section	Score		
	Program Purpose & Design	100%		
	Strategic Planning	88%		
	Program Management	100%		
	Program Results/Accountability	58%		
Program Funding Level	FY2006 \$103			
(in millions)	FY2007 \$103			
	FY2008 \$118			

- · Program Improvement Plans
- · Program Performance Measures
- · Questions/Answers (Detailed Assessment)

Program Improvement Plans

Year Began	Improvement Plan	Status	Comments
2006	Collecting data for the new measures: significant gains in early literacy skills, and the cost per preschool-aged child participating in Early Reading First programs who achieves significant gains.	Action taken, but not completed	
2006	Implementing a measure of kindergarten readiness by requiring entities that receive a grant for a second three-year period to collect former participants' academic achievement in kindergarten.	No action taken	
2006	Updating the grantee performance data on the program's website as data become available.	Action taken, but not completed	

Program Performance Measures

Questions & Answers

How Do I Get Started?

- Determine the Program Type
 - Block/Formula Grant
 - Capital Assets and Service Acquisition
 - Competitive Grant
 - Credit
 - Direct Federal
 - Regulatory-based
 - Research & Development
- Flag potential issue with questions: weights and those not applicable

PART Scores and Ratings

- Answers to questions generate scores which are weighted to tally a total score.
- Ratings based on total scores: Effective, Moderately Effective, Adequate, Ineffective.
- Results Not Demonstrated assigned to programs that do not have performance measures or data, regardless of overall score.

How is an Assessment completed?

- Close, cooperative OMB and Agency Staff participation.
- Process for completing PART questionnaire varies from agency to agency
 - Kick-Off
 - Review of Agency Draft Responses
 - Iterative/Collaborative Process
- Evidence is required for "Yes" answers

PART Questions

- Grouped into four sections
 - I. Program Purpose and Design (20%)
 - II. Strategic Planning (10%)
 - III. Program Management (20%)
 - IV. Results (50%)

Section I: Program Purpose and Design (pp. 17-22)

- 20% weight of the total PART score
- Clarity and relevance of program purpose
- Soundness of program design
- Addresses program's structural issues
- Clear design and purpose an essential for identifying performance measures
- Question 1.4 (Design Flaws) requires evidence to justify a "No" (p. 18)

Section II: Strategic Planning (pp. 23-37)

- 10% weight on the total PART score with linkages to Section IV questions
- Addresses program's plans and approach to achieve specific long-term goals
- Programs must have long-term and annual performance measures
- Programs must have ambitious targets
- Evaluation of program effectiveness and to support performance improvement

Section III: Program Management (pp. 38-54)

- Addresses elements related to managing a program to achieve performance goals
 - Accountability of managers, performance of partners
 - Coordination with related programs
 - Financial management, improving efficiency
 - Addressing deficiencies
- To get a "Yes" on Question 3.4, programs must have procedures in place to measure and achieve efficiencies and cost effectiveness
- 20% weight on the total PART score

Section IV: Program Results/Accountability (pp. 55-61)

- Assesses the extent to which a program is achieving its long-term and annual performance goals and efficiency goals
- Reporting of actual performance compared to targets (identified in Sections II and III)
- Effectiveness in achieving goals based on independent evaluations
- Comparison of performance with similar programs
- 50% weight on the total PART score

PART Question Linkages (p. 15)

Required PART Question Linkages										
	Q2.2	Q2.3	Q2.4	Q2.5	Q4.1	Q4.2	Q4.3			
If	Must	Must provide		Must answer	Must					
Q2.1="no"	answer	explanation of		"no" if both	answer					
	"no"	how annual		Q2.1="no"	"no" if					
		performance		and	adequate					
		goals		Q2.3="no"	outcome					
		contribute to			(or output)					
		long-term			measures					
		outcomes and			are not					
		purpose to			available					
		receive a "yes"								
If Q2.3="no"			Must			Must				
			answer			answer				
			"no"			"no"				
If Q2.1="yes"					Not higher					
and					than					
Q2.2="no"					"small					
					extent"					
If Q2.3="yes"						Not				
and						higher				
Q2.4="no"						than				
						"small				
						extent"				
If Q.3.4="no"							Must			
							answer			
							"no"			

Performance Measures (pp. 8-12)

(Questions 2.1-2.4, 4.1-4.2)

- Outcome
- Output
- Efficiency (In addition questions 3.4, 4.3)
 - Outcome efficiency
 - Output efficiency
 - Input productivity

Outcome & Output Performance Measures (pp. 7-8)

Outcomes – Events or conditions external to the program and of direct importance to the <u>public</u>, <u>beneficiaries</u> and/or <u>customers</u>. They relate to the program's <u>mission</u>, <u>purpose and strategic goals</u>.

Outputs – Internal program activities; products and services delivered to the public, beneficiaries.

Efficiency Measures

- Reflect economical and effective acquisition, utilization, and management of resources to achieve program outcomes or produce program outputs.
- Can also reflect improved design, creation, and delivery of goods and services.

Efficiency Measures

Outcome efficiency

 Preferred type of performance measure that captures improvement in efficiency with respect to a program's outcomes.

Output efficiency

 Performance measure that captures improvement in efficiency with respect to a program's outputs.

Input productivity

Ratio of an outcome or output to an input.

Efficiency Measures

- PART requirements:
 - Outcome efficiency measures should consider the benefit to the customer.
 - Output efficiency measures should reflect efficient resource use rather than other changes.
 - Measures that involve a baseline, standard, or benchmark must have a history of changes.
 - Include inputs for Federal and non-Federal resources for programs that combine them.

Output Efficiency Measures Fiscal Year Comparison (Appendix D)

- In comparisons of among time periods, output efficiency measures are only valid when the outputs intended to be produced within each time period are comparable.
- The PART requires an assessment of the comparability of an input productivity measure when it is used as output efficiency measures.

Performance Goals (pp. 12-13)

- Targets Improved level of performance needed to achieve stated goals.
- The PART requires programs to have ambitious but realistic, achievable targets and timeframes for performance measures. (also Questions 2.2, 2.4, 3.4)
- Together, the measures, targets and timeframes establish the program's performance goals.

Performance Goals (pp. 12-13)

- Considerations for target-setting
 - Past performance (baseline)
 - Legislative changes
 - Funding
 - -External factors

Program Evaluations

- Scope Examine the underlying cause and effect relationship between the program and achievement of performance targets.
- Independence Performed by non-biased parties with no conflict of interest should conduct the evaluations. (TBD by agency and OMB staff.
- Quality
 - Applicability All programs expected to undergo some type of evaluation.
 - Impact Prefer effectiveness evaluations consider a program's impact (outcome, e.g., whether the Federal intervention makes a difference).
 - Rigor Provide the <u>most</u> rigorous evidence that is appropriate and feasible for that program.

Quality Program Evaluation

- Can a program demonstrate impact?
 - If Yes randomized controlled trials are generally the highest quality, unbiased evaluation to demonstrate actual impact, but only when it is appropriate and feasible to conduct such studies.
 - If No a variety of quasi-experimental methods (e.g., comparison group studies) and nonexperimental methods may help shed light on how or why a program is effective.
 - Bottom line Evaluations must be appropriate to the type of program.

Does It Ever End?

- Steps after PARTs are completed
 - Draft summaries for ExpectMore.gov
 - Spring Updates in PARTWeb
 - Complete Improvement Plans
 - All programs must have regardless of PART rating
 - Focus on the findings in the PART assessment
 - Implement plans and report on progress
 - ExpectMore.gov release mid-August

Lessons to Learn Quickly

- Share drafts, communicate frequently to plan and coordinate.
- Use clear, direct language in explanations and evidence.
- Stick to the deadlines.
- Don't take the PART personally.
- Rely on evidence, not anecdotes.
- Speed the process -- don't flood OMB with mounds of "evidence". Point out exactly where the evidence is any document.

PROGRAM ASSESSMENT RATING TOOL



Questions and Answers

James Hurban, 202-395-6833, ihurban@omb.eop.gov
Daren Wong, 202-395-3797, Daren K. Wong@omb.eop.gov